

HUDSON FIRE PROTECTION DISTRICT
Weld County, Colorado

FINANCIAL STATEMENTS
DECEMBER 31, 2021

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Independent Auditor's Report

Board of Directors
Hudson Fire Protection District
Weld County, Colorado

Opinions

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Hudson Fire Protection District (District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Hudson Fire Protection District, as of December 31, 2021, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibility of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages VI through IX, the Schedule of Proportionate Share of Net Pension (Asset) Liability – Fire and Police Pension Association – Statewide Defined Benefit Plan on page 30, the Schedule of District Contributions – Fire and Police Pension Association – Statewide Defined Benefit Plan on page 31, the Schedule of Changes in the Net Pension Liability and Related Ratios of the Volunteers' Pension Plan on page 32, the Schedule of the Net Pension Liability – Volunteers' Pension Plan on page 33, the Schedule of Pension Contributions – Volunteers' Pension Plan on page 34, and the Schedule of Pension Investment Returns – Volunteers' Pension Plan on page 35 be presented to supplement the basic financial

statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information is listed in the table of contents and does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

SCHILLING & COMPANY, INC.

Highlands Ranch, Colorado
September 13, 2022

**HUDSON FIRE PROTECTION DISTRICT
MANAGEMENT'S DISCUSSION & ANALYSIS
DECEMBER 31, 2021**

Our discussion and analysis of Hudson Fire Protection District's financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the District's basic financial statements which begin on page 1.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary and other information in addition to the basic financial statements themselves.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the District's assets and deferred outflows of resources, liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e. uncollected taxes and earned but unused vacation leave.)

The government-wide financial statements detail functions of the District that are principally supported by tax revenues (governmental activities). The governmental activity of the District is public safety.

The government-wide financial statements can be found on pages 1 and 2 of this report.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District reports governmental and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

**HUDSON FIRE PROTECTION DISTRICT
MANAGEMENT'S DISCUSSION & ANALYSIS
DECEMBER 31, 2021**

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The accounting for fiduciary funds is much like the government-wide financial statements.

The District adopts an annual appropriated budget for the General Fund and Volunteers' Pension Fund. A budgetary comparison statement for each fund has been provided to demonstrate compliance with the appropriated budget.

The governmental and fiduciary fund financial statements can be found on pages 3 through 8 of this report.

Notes to the Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 9 through 29 of this report.

Other Information: In addition to the basic financial statements and accompanying notes, this report also presents required supplemental information consisting of the Schedule of Proportionate Share of Net Pension (Asset) Liability – Fire and Police Pension Association – Statewide Defined Benefit Plan, the Schedule of District Contributions – Fire and Police Pension Association – Statewide Defined Benefit Plan, the Schedule of Changes in the Net Pension Liability and Related Ratios of the Volunteers' Pension Plan, the Schedule of the Net Pension Liability – Volunteers' Pension Plan, the Schedule of Pension Contributions – Volunteers' Pension Plan, and the Schedule of Pension Investment Returns – Volunteers' Pension Plan which can found on pages 30 through 35, respectively, of this report. Also included is supplemental information consisting of the Schedule of Changes in Fiduciary Net Position – Volunteers' Pension Fund - Budget and Actual and the General Fund - Schedule of Expenditures – Budget and Actual. This supplemental information can be found on pages 36 through 38, respectively, of this report. Additionally other information consisting of the summary of assessed valuation, mill levy and property taxes collected, can be found on page 39 of this report.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$20,909,121 at the close of the most recent fiscal year. Comparative information for the years ended December 31, 2021 and 2020 follows.

**HUDSON FIRE PROTECTION DISTRICT
MANAGEMENT'S DISCUSSION & ANALYSIS
DECEMBER 31, 2021**

NET POSITION

	December 31,	
	2021	2020
ASSETS		
Current assets	\$19,881,843	\$18,367,120
Noncurrent assets	563,723	118,154
Capital assets	6,019,464	6,339,550
Total assets	<u>26,465,030</u>	<u>24,824,824</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to pensions	1,012,197	831,053
Total deferred outflows of resources	<u>1,012,197</u>	<u>831,053</u>
LIABILITIES		
Current liabilities	61,622	41,870
Long-term liabilities	112,595	183,113
Total liabilities	<u>174,217</u>	<u>224,983</u>
DEFERRED INFLOWS OF RESOURCES		
Deferred property tax revenue	5,494,387	9,418,062
Deferred inflows related to pensions	899,502	375,188
Total deferred inflows of resources	<u>6,393,889</u>	<u>9,793,250</u>
NET POSITION		
Net investment in capital assets	6,019,464	6,339,550
Restricted for emergencies	298,300	225,800
Unrestricted	14,591,357	9,072,294
Total net position	<u><u>\$20,909,121</u></u>	<u><u>\$15,637,644</u></u>

As noted in the table above, the one of the largest portions of the District's net position, \$6,019,464, reflects its investment in capital assets (e.g. land, buildings, fire trucks and equipment) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Current assets increased by \$1,514,723 or 8.2% from 2020. Cash and investments increased by \$5,483,889 due to positive operating results. Property taxes receivable and deferred property tax revenue decreased by \$3,923,675, or 41.7%, due to a decrease in the District's assessed valuation, as the District's mill levy remained the same as the prior year. Noncurrent assets increased by \$445,569 as the District's portion of the Statewide Defined Benefit Plan increased to an asset of \$563,723 as of December 31, 2021. The District reported a net pension liability of \$112,595 for the Volunteers' Pension Plan, which was a decrease from 2020 of \$70,518. Total deferred outflows of resources related to pensions increased by \$181,144 and deferred inflows related to pensions increased by \$524,314. Net pension liabilities and assets and the related deferred inflows and outflows of resources related to pensions fluctuate from year-to-year based on the actuary calculations for pensions and the District's relative proportion of the overall net pension liability.

**HUDSON FIRE PROTECTION DISTRICT
MANAGEMENT'S DISCUSSION & ANALYSIS
DECEMBER 31, 2021**

The District's capital asset and long-term liability activity is discussed in the capital asset and debt administration section of this management's discussion and analysis. Total net position increased due to positive operating results. See additional information in the changes in net position discussion below.

CHANGES IN NET POSITION

	Years Ended December 31,	
	2021	2020
REVENUES		
Program revenues:		
Charges for services	\$ 14,842	\$ 29,423
Operating grants and contributions	1,150	10,599
Total program revenue	15,992	40,022
General revenues:		
Property taxes	9,416,735	7,113,498
Specific ownership taxes	472,725	337,813
Net investment income	8,212	56,825
Other	46,703	7,913
Total general revenue	9,944,375	7,516,049
EXPENSES		
Fire protection	4,688,890	3,846,567
Interest and fiscal charges	-	13,764
Total expenses	4,688,890	3,860,331
CHANGE IN NET POSITION	5,271,477	3,695,740
NET POSITION - BEGINNING OF YEAR	15,637,644	11,941,904
NET POSITION - END OF YEAR	\$20,909,121	\$15,637,644

As noted in the table above, the District's overall financial position, as measured by net position, increased \$5,271,477, during 2021. Property taxes increased by \$2,303,237, or 32.4%, due to an increase in the assessed valuation, partially offset by a decrease in the District's mill levy of .204 mills. Fire protection expenses increased by \$842,323 or 21.9% due primarily to higher firefighter wages and benefits in 2021 than 2020, the payment of \$300,000 related to an ambulance service contract which was new for 2021, and higher depreciation expense. The District continued to give raises and promotions given to existing firefighters to remain competitive with other departments in the area.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As mentioned previously, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A discussion of the District's governmental fund follows.

**HUDSON FIRE PROTECTION DISTRICT
MANAGEMENT'S DISCUSSION & ANALYSIS
DECEMBER 31, 2021**

Governmental fund: The focus of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's general fund reported an ending fund balance of \$14,376,869. Of this fund balance, \$298,300 is restricted, meaning it is not available for new spending, because it has been restricted for emergencies under the Taxpayers' Bill Of Rights (TABOR). Additionally, \$3,150,000 has been assigned by the District's Board of Directors for various purposes. See further explanation of fund balance categories in Note 2 and Note 9 of the Financial Statements.

GENERAL FUND BUDGETARY HIGHLIGHTS

Budget Variances. For the year 2021, the District's General Fund budget was not amended. The budget to actual comparison details can be seen on page 6 of the financial statements, with further detail on the budget to actual comparison schedule for the expenditures in the supplemental information on pages 37 and 38 of the financial statements. District revenues were under the budgeted amount by \$166,959 due to lower specific ownership tax receipts and investment earnings than was expected. Specific ownership taxes vary based on the automobile sales and the District's proportionate share of those revenues as determined by the county treasurer. Net investment income was lower due to COLOTRUST investment yields throughout 2021 when compared to 2020. Actual expenditures were under the 2021 budget by \$2,755,911, as a result of capital expenditures, firefighter wages, employee benefits, and professional services being \$861,928, \$136,750, \$161,234, and \$261,016, respectively, less than anticipated. Additionally, the District budgeted a \$300,000 contingency which was not utilized.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The District's investment in capital assets as of December 31, 2021 amounted to \$6,019,464 (net of accumulated depreciation). This investment in capital assets includes land, buildings, and fire trucks and equipment. The analysis of changes in capital assets is as follows:

	CAPITAL ASSETS (net of depreciation)		
	<u>2020</u>	<u>Change</u>	<u>2021</u>
Land	\$ 166,265	\$ -	\$ 166,265
Buildings and improvements	3,256,423	34,506	3,290,929
Fire trucks and equipment	2,916,862	(354,592)	2,562,270
Total	<u>\$ 6,339,550</u>	<u>\$ (320,086)</u>	<u>\$ 6,019,464</u>

During 2021, the District replaced the carpet at Station #1 for \$22,969, installed a carport at Station #3, paved the parking lot at Station #3, purchased a used pickup and snowplow for \$8,000, purchased a 2021 Chevrolet Blazer for \$37,946, refurbished a brush truck for \$18,870, and continued the addition of alerting/paging systems at Station #1 and Station #3 for \$43,626.

**HUDSON FIRE PROTECTION DISTRICT
MANAGEMENT'S DISCUSSION & ANALYSIS
DECEMBER 31, 2021**

Additional information on the District's capital assets can be found in Note 4 to the Financial Statements.

Long-Term Obligations. The District didn't have any outstanding long-term obligations during 2021.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

For the 2022 fiscal year, the District's assessed valuation decreased by \$424,640,200 or 41.7%. As a result, the District levied \$3,923,675 less of property taxes for collection in 2022 than was levied for collection in 2021. Total budgeted revenue is \$5,772,623. The District budgeted \$5,488,191 of expenditures, including \$180,000 for capital outlay and a \$300,000 contingency. Overall, the District budgeted revenue in excess of expenditures \$284,432. Budgeted fund balance is expected to end the year at \$14,414,083.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Hudson Fire Protection District, 702 Cedar Street, P.O. Box 2, Hudson, CO 80642.

BASIC FINANCIAL STATEMENTS

**HUDSON FIRE PROTECTION DISTRICT
STATEMENT OF NET POSITION
GOVERNMENTAL ACTIVITIES
December 31, 2021**

ASSETS

Cash deposits	\$ 84,632
Investments	14,258,696
Due from county treasurer	39,128
Deposits	5,000
Property taxes receivable	5,494,387
Net pension asset - SWDBP	563,723
Capital assets, not being depreciated	166,265
Capital assets, being depreciated, net of accumulated depreciation	<u>5,853,199</u>
Total assets	<u>26,465,030</u>

DEFERRED OUTFLOWS OF RESOURCES

Deferred outflows related to pension - SWDBP	912,197
Deferred outflows related to pension - VP	<u>100,000</u>
Total deferred outflows of resources	<u>1,012,197</u>

LIABILITIES

Accounts payable	10,587
Paid Time Off liability	51,035
Net pension liability - VP	<u>112,595</u>
Total liabilities	<u>174,217</u>

DEFERRED INFLOWS OF RESOURCES

Deferred property tax revenue	5,494,387
Deferred inflows related to pension - SWDBP	831,012
Deferred inflows related to pension - VP	<u>68,490</u>
Total deferred inflows of resources	<u>6,393,889</u>

NET POSITION

Net investment in capital assets	6,019,464
Restricted for:	
Emergencies	298,300
Unrestricted	<u>14,591,357</u>
Total net position	<u>\$ 20,909,121</u>

These financial statements should be read only in connection with
the accompanying notes to financial statements.

HUDSON FIRE PROTECTION DISTRICT
STATEMENT OF ACTIVITIES
GOVERNMENTAL ACTIVITIES
Year Ended December 31, 2021

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Fire protection	\$ 4,688,890	\$ 14,842	\$ 1,150	\$ -	\$ (4,672,898)
Interest and fiscal charges	-	-	-	-	-
	<u>\$ 4,688,890</u>	<u>\$ 14,842</u>	<u>\$ 1,150</u>	<u>\$ -</u>	<u>(4,672,898)</u>

General revenues:

Taxes:	
Property taxes	9,416,735
Specific ownership taxes	472,725
Net investment earnings	8,212
Other	46,703
	<u>9,944,375</u>
Total general revenues	5,271,477
Change in net position	15,637,644
Net position - Beginning of year	\$ 20,909,121
Net position - End of year	<u><u>20,909,121</u></u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

**HUDSON FIRE PROTECTION DISTRICT
BALANCE SHEET
GOVERNMENTAL FUND - GENERAL FUND
December 31, 2021**

	General Fund
ASSETS	
Cash deposits	\$ 84,632
Investments	14,258,696
Due from county treasurer	39,128
Deposits	5,000
Property taxes receivable	5,494,387
TOTAL ASSETS	\$ 19,881,843
 LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	
LIABILITIES	
Accounts payable and other liabilities	\$ 10,587
TOTAL LIABILITIES	10,587
 DEFERRED INFLOWS OF RESOURCES	
Deferred property tax revenue	5,494,387
TOTAL DEFERRED INFLOWS OF RESOURCES	5,494,387
 FUND BALANCE	
Spendable fund balances:	
Restricted for emergencies	298,300
Assigned:	
Future firefighting vehicle	500,000
Future fire station	1,000,000
Ambulance contract	1,350,000
Future ambulance service	300,000
Unassigned	10,928,569
TOTAL FUND BALANCE	14,376,869
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$ 19,881,843
 Adjustments to reconcile the governmental fund balance sheet to the statement of net position are as follows:	
Fund balance per above	\$ 14,376,869
Capital assets reported in the governmental activities are not financial resources and, therefore are not reported in the governmental fund balance sheet:	
Capital assets, net	6,019,464
Certain amounts related to the District's pension plans reported on the statement of net position are not reported in the fund balance sheet:	
Net pension asset - SWDBP	563,723
Deferred outflows of resources - SWDBP	912,197
Deferred outflows of resources - VP	100,000
Net pension liability - VP	(112,595)
Deferred inflows of resources - SWDBP	(831,012)
Deferred inflows of resources - VP	(68,490)
Long-term liabilities, including leases payable, compensated absences and accrued interest payable are not due and payable in the current period and, therefore, are not reported in the fund balance sheet:	
Paid Time Off liability	(51,035)
Net position of governmental activities	\$ 20,909,121

These financial statements should be read only in connection with
the accompanying notes to financial statements.

**HUDSON FIRE PROTECTION DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - GOVERNMENTAL FUND - GENERAL FUND
Year Ended December 31, 2021**

	General Fund
REVENUES	
Property taxes	\$ 9,416,735
Specific ownership taxes	472,725
Net investment income	8,212
Donations	1,150
Deployments	14,842
Other	46,703
Total revenues	9,960,367
 EXPENDITURES	
Administration	3,851,186
Training	24,468
Equipment repair and maintenance	14,230
Vehicles	71,089
New equipment	132,535
Station maintenance	79,480
Capital outlay	248,072
Contribution to Volunteers' Pension Fund	100,000
Total expenditures	4,521,060
 NET CHANGE IN FUND BALANCE	5,439,307
 FUND BALANCE - BEGINNING OF YEAR	8,937,562
FUND BALANCE - END OF YEAR	\$ 14,376,869

These financial statements should be read only in connection with
the accompanying notes to financial statements.

**HUDSON FIRE PROTECTION DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUND
TO THE STATEMENT OF ACTIVITIES
Year Ended December 31, 2021**

A reconciliation reflecting the differences between the general fund excess of revenues over (under) expenditures and changes in net position reported for governmental activities in the statement of activities is as follows:

Net change in fund balance - General Fund	<u>\$ 5,439,307</u>
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:</p>	
Capital outlay - capitalized	233,180
Depreciation	<u>(553,266)</u>
	<u>(320,086)</u>
<p>Some expenses reported in the governmental fund statements were made subsequent to the measurement date for the net pension asset calculation and will therefore be reported as expenses.</p>	
Deferred outflows of resources:	
District contributions subsequent to measurement date - SWDBP	194,344
District contributions subsequent to measurement date - VPP	<u>100,000</u>
	<u>294,344</u>
<p>Some revenues and expenses reported in the statement of activities do not provide or require the use of current financial resources and, therefore, are not reported as revenues or expenditures in the governmental funds.</p>	
Increase in compensated absences payable	(20,661)
Pension expense - SWDBP	(117,090)
Pension expense - VPP	<u>(4,337)</u>
	<u>(142,088)</u>
Change in net position	<u><u>\$ 5,271,477</u></u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

HUDSON FIRE PROTECTION DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND
Year Ended December 31, 2021

	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES			
Property taxes	\$ 9,418,062	\$ 9,416,735	\$ (1,327)
Specific ownership taxes	659,264	472,725	(186,539)
Net investment income	50,000	8,212	(41,788)
Donations	-	1,150	1,150
Deployments	-	14,842	14,842
Other	-	46,703	46,703
Total revenues	<u>10,127,326</u>	<u>9,960,367</u>	<u>(166,959)</u>
EXPENDITURES			
Administration	4,731,371	3,851,186	880,185
Training	123,000	24,468	98,532
Equipment repair and maintenance	23,000	14,230	8,770
Vehicles	110,100	71,089	39,011
New equipment	601,000	132,535	468,465
Station maintenance	178,500	79,480	99,020
Capital outlay	1,110,000	248,072	861,928
Contribution to Volunteers' Pension Plan	100,000	100,000	-
Contingency	300,000	-	300,000
Total expenditures	<u>7,276,971</u>	<u>4,521,060</u>	<u>2,755,911</u>
NET CHANGE IN FUND BALANCE	2,850,355	5,439,307	2,588,952
FUND BALANCE - BEGINNING OF YEAR	<u>8,532,447</u>	<u>8,937,562</u>	<u>405,115</u>
FUND BALANCE - END OF YEAR	<u><u>\$ 11,382,802</u></u>	<u><u>\$ 14,376,869</u></u>	<u><u>\$ 2,994,067</u></u>

These financial statements should be read only in connection with
the accompanying notes to financial statements.

**HUDSON FIRE PROTECTION DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
VOLUNTEERS' PENSION FUND
December 31, 2021**

ASSETS	
Cash deposits	\$ 3,535
Investments	1,206,416
Accrued interest receivable	<u>948</u>
TOTAL ASSETS	<u>1,210,899</u>
NET POSITION RESTRICTED FOR PENSIONS	<u><u>\$ 1,210,899</u></u>

These financial statements should be read only in connection with
the accompanying notes to financial statements.

**HUDSON FIRE PROTECTION DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
VOLUNTEERS' PENSION FUND
Year Ended December 31, 2021**

ADDITIONS

Contributions:	
District contribution	\$ 100,000
State participation contribution	27,100
Total contributions	127,100
Investment income:	
Investment income	132,442
Less investment expense	(8,066)
Net investment income	124,376
Total additions	251,476

DEDUCTIONS

Benefit payments	82,959
Administrative expenses:	
Insurance	200
Directors' fees	150
Payroll taxes	11
Actuary study	4,500
Total deductions	87,820

NET INCREASE IN NET POSITION	163,656
NET POSITION RESTRICTED FOR PENSIONS - BEGINNING	1,047,243
NET POSITION RESTRICTED FOR PENSIONS - ENDING	\$ 1,210,899

These financial statements should be read only in connection with
the accompanying notes to financial statements.

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

NOTE 1 – DEFINITION OF REPORTING ENTITY

The Hudson Fire Protection District (District), a quasi-municipal corporation, is governed pursuant to the provisions of the Colorado Special District Act. The District was established to provide fire protection services to the Towns of Hudson and Lochbuie and the surrounding geographic area in Weld County, Colorado.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization. The District is not a component unit of any other primary governmental entity, including the Towns of Hudson and Lochbuie.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant accounting policies of the District are described as follows:

Government-wide and Fund Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District except for the fiduciary activities. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District, with the difference between the assets and deferred outflows of resources and the liabilities and deferred inflows of resources of the District being reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide and the fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemption of bonds and notes are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property and specific ownership taxes. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation paid. All other revenue items are considered to be measurable and available only when cash is received by the District. In the fiduciary fund, benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

The District reports the following major governmental fund:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, the District reports the following fund type:

The Volunteers' Pension Fund accounts for the activities of the District's volunteer firefighter's pension plan, which accumulates resources for pension benefit payments for its volunteer firefighters.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

Property Taxes

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April 30 or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred revenue and reported as deferred inflows of resources in the year they are levied and measurable. The deferred property tax revenues are recorded as revenue in the year they are available or collected.

The three largest corporate property tax payers in the District, each representing more than 5% of the District's total assessed valuation, had a combined assessed valuation of approximately 58% of the total assessed valuation within the District.

Capital Assets

Capital assets, which include land, buildings, fire trucks and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Buildings, fire trucks and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	15-50	years
Fire trucks	10	years
Other equipment and vehicles	2-10	years

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

not be recognized as an outflow of resources (expense/expenditure) until that time. The District has recognized deferred outflows of resources in the government-wide financial statements in accordance with presentation requirements for GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27* (GASB 68) and GASB Statement No. 71, *Pension Transition for Contributions made Subsequent to the Measurement Date - An Amendment of GASB 68* (GASB 71).

In addition to liabilities, the statement of net position and fund balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position/fund balance that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. Property tax revenue that is related to a future period is recorded as deferred inflows. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available. The District has also recognized deferred inflows of resources in the government-wide financial statements in accordance with presentation requirements for GASB 67 and GASB 68.

Fund Balances – Governmental Fund

The District's governmental fund balance may consist of five classifications based on the relative strength of the spending constraints as follows:

Nonspendable fund balance—the amount of fund balance that is not in spendable form (such as inventory or prepaids) or is legally or contractually required to be maintained intact.

Restricted fund balance—the amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance—amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e., Board of Directors). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest level action to remove or change the constraint.

Assigned fund balance—amounts the District intends to use for a specific purpose. Intent can be expressed by the District Board of Directors or by an official or body to which the District Board of Directors delegates the authority.

Unassigned fund balance—amounts that are available for any purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the District Board of Directors has provided otherwise in its commitment or assignment actions.

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

Estimates

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from the estimates that were assumed in preparing the financial statements.

NOTE 3 - CASH DEPOSITS AND INVESTMENTS

Governmental Activities and Governmental Fund Cash and Investments

Cash and investments as of December 31, 2021, consist of the following:

Cash deposits	\$ 84,632
Investments	14,258,696
Total cash and investments (Governmental Activities and Fund)	<u>\$ 14,343,328</u>

Cash Deposits

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by Statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

As of December 31, 2021, the District's cash deposits had a bank balance of \$98,994 and a carrying balance of \$84,632.

Investments

Credit Risk

The District has not adopted a formal investment policy, however, the District follows Colorado State Statutes which specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States and certain U.S. government agency securities and the World Bank
- . General obligation and revenue bonds of U.S. local government entities
- . Bankers' acceptances of certain banks
- . Commercial paper
- . Certain reverse repurchase agreements

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

- . Certain securities lending agreements
- . Certain corporate bonds
- . Written repurchase agreements collateralized by certain authorized securities
- . Certain money market funds
- . Guaranteed investment contracts
- . Local government investment pools

The District has invested in a local government invest pool, the Colorado Local Government Liquid Asset Trust (COLOTRUST), which is rated AAAM by Standard & Poor's.

Interest Rate Risk

Colorado Revised Statutes limit investment maturities to three to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirement.

Concentration of Credit Risk

The District does not have a policy that addresses limitations on the amount that can be invested in any one issuer however, the District invests primarily in local government investment pools, which are not subject to concentration of credit risk.

As of December 31, 2021, the District had the following investments:

<u>Investment</u>	<u>Maturity</u>	<u>Carrying Value</u>
COLOTRUST Plus+	Weighted average under 60 days	<u>\$ 14,258,696</u>

COLOTRUST

As of December 31, 2021, the District has invested in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund. The Trust offers shares in three portfolios, COLOTRUST Prime (Prime), COLOTRUST Plus+ (Plus+) and COLOTRUST Edge (Edge). All portfolios may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies and instrumentalities, and repurchase agreements collateralized with certain U.S. government agencies or instrumentalities. COLOTRUST Plus+ and COLOTRUST Edge may also invest in the highest rated commercial paper. The Prime and Plus+ portfolios are restricted to a weighted average maturity (WAM) of 60 days or less while the Edge portfolio incorporates longer-dated securities with a WAM of 60 days or more. Both Prime and Plus+ portfolios are rated AAAM by Standard and Poor's and the EDGE portfolio is rated AAf/S1 by Fitch Ratings. Information related to COLOTRUST, including the annual audited financial statements, can be found at the COLOTRUST website at www.colotruster.com.

Investment Valuation

Certain investments are measured at fair value on a recurring basis are categorized within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of December 31, 2021, the District's investments are not categorized within the fair value hierarchy. The District's investments are measured at amortized cost or in certain circumstances the value is calculated using the net asset value (NAV) per share, or its equivalent of the investment. These investments include 2a7-like external investment pools and money market investments. The District held investments in COLOTRUST at yearend for which the investment valuations were determined as follows.

COLOTRUST records its investments at fair value and the District records its investments in COLOTRUST at net asset value as determined by fair value. Each share of Prime and Plus is equal in value to \$1.00 and the redemption frequency is daily with no redemption notice period. Edge's net asset value is managed to approximate a \$10.00 transactional share price and the redemption frequency is five business days. The principal value of an Edge investment may fluctuate and could be greater or less than \$10.00 per share at time of purchase, prior to redemption, and at the time of redemption. There are no unfunded commitments.

Volunteers' Pension Plan Cash and Investments

Cash and investments as of December 31, 2021, consist of the following:

Cash deposits	\$ 3,535
Investments	<u>1,206,416</u>
Total cash and investments (Pension Fund)	<u><u>\$1,209,951</u></u>

Investments

Credit Risk

The District has not adopted a formal investment policy, however, the District follows Colorado State Statutes regarding investments in that the District has entered into a Trust Agreement with a Colorado bank to oversee the pension fund investments. Therefore, the pension investments are not limited to those described above applicable to local governments. A portion of the Plan's investments are invested in stock and mutual funds. These investments are unrated.

Interest Rate Risk

Colorado Revised Statutes follow the prudent investor concept for investment for fire pension assets. The District follows State statutes and has not adopted a policy specifically related to interest rate risk.

As of December 31, 2021, the Volunteers' Pension Plan held the following investments:

<u>Investment</u>	<u>Rating</u>	<u>Maturity</u>	<u>Carrying Value</u>
Various Mutual Funds	Not rated	None stated	<u><u>\$ 1,206,416</u></u>

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

The pension funds are invested in numerous mutual and money market funds of varying classes and composition. The mutual and money market funds invest in corporate stock and bonds, U.S. Treasury investments, U.S Government agencies, municipal bonds, loans, real estate investments, and other. The mutual and money market funds are not rated by the standard rating agencies.

Investment Valuation

Certain investments are measured at fair value on a recurring basis are categorized within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Volunteers' Pension Plan investments are not categorized within the fair value hierarchy. The Volunteers' Pension Plan invests in numerous mutual and money market funds which are valued using the net asset value (NAV) per share, or its equivalent of the investment. These investments include 2a7-like external investment pools and money market investments.

NOTE 4 - CAPITAL ASSETS

An analysis of the changes in capital assets for the year ended December 31, 2021 follows:

	Balance at December 31, 2020	Additions	Deletions	Balance December 31, 2021
Governmental activities				
Capital assets, not being depreciated:				
Land	\$ 166,265	\$ -	\$ -	\$ 166,265
Total capital assets, not being depreciated	166,265	-	-	166,265
Capital assets, being depreciated:				
Buildings and improvements	3,825,471	124,738	-	3,950,209
Fire trucks and equipment	4,659,859	108,442	-	4,768,301
Total capital assets, being depreciated	8,485,330	233,180	-	8,718,510
Less accumulated depreciation for:				
Buildings and improvements	(569,048)	(90,232)	-	(659,280)
Fire trucks and equipment	(1,742,997)	(463,034)	-	(2,206,031)
Total accumulated depreciation	(2,312,045)	(553,266)	-	(2,865,311)
Total capital assets, being depreciated, net	6,173,285	(320,086)	-	5,853,199
Government capital assets, net	<u>\$ 6,339,550</u>	<u>\$ (320,086)</u>	<u>\$ -</u>	<u>\$ 6,019,464</u>

Depreciation of \$553,266 was charged to the fire protection – operations function in the statement of activities.

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

NOTE 5 – FIRE AND POLICE PENSION ASSOCIATION OF COLORADO

Statewide Defined Benefit Pension Plan

Summary of Significant Accounting Policies

Pensions. The District participates in the Statewide Defined Benefit Plan (SWDBP), a cost-sharing multiple-employer defined benefit pension fund administered by the Fire and Police Pension Association of Colorado (“FPPA”). The net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SWDBP have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan description. The SWDBP covers substantially all full-time firefighter and police officer employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. As of August 1, 2003, the SWDBP may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The SWDBP became effective January 1, 1980. Plan benefits are specified in Title 31, Articles 30, 30.5 and 31 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth in the FPPA Rules and Regulations, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. FPPA issues a publicly available comprehensive annual financial report that can be obtained at www.fppaco.org.

Benefits provided. FPPA provides retirement and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement.

The following types of retirement are available under the SWDBP:

- **Normal:** 25 years of service and age 55 with a 2% benefit for each year of service for the first ten years, then a 2.5% benefit for each year of service thereafter. Benefits are based on the average of the highest 3 years’ base salary (as defined in FPPA Rule 101.05). Effective January 1, 2021, a member may also qualify for normal retirement pension if the member’s combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).
- **Early:** 30 years of service or age 50 with a 2% benefit for each year of service for the first ten years, then a 2.5% benefit for each year of service thereafter. Benefits are based on the average of the highest 3 years’ base salary (as defined in FPPA Rule 101.05). The early retirement benefit that the member would have received at normal retirement (age 55) is reduced on an actuarial equivalent basis to reflect the receipt of the benefit.

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

- Vested: 5 years of service payable at age 55 with a 2% benefit for each year of service for the first ten years, then a 2.5% benefit for each year of service thereafter. Benefits are based on the average of the highest 3 years' base salary (as defined in FPPA Rule 101.05).
- Deferred: Members who qualify for a normal or vested retirement, may defer the receipt of their benefit pension to as late as age 65 and receive the actuarial equivalent of the benefit. (as defined in FPPA Rule 101.05).

The SWDBP has a deferred retirement option plan (DROP) that allows members to enter the program if they meet one of the following criteria: 1) member is eligible for normal retirement or 2) member is vested or 3) member is eligible for early retirement. The DROP plan allows a member to choose to continue employment for a maximum of five years. During this period of continued employment, the member's retirement benefits as well as employee contributions are paid into a member's DROP account. At the end of the DROP period, the member ceases employment and receives the amount accumulated in the DROP account either in a periodic, lump sum or a monthly lifetime benefit.

Each member must elect a payment option for retirement benefits shortly before benefit payments are paid to ensure that the beneficiary and payment option factors are accurate. The member has six payment options. The payment options allow the member to receive full retirement benefits during the member's lifetime or receive reduced retirement benefits so that a designated beneficiary may receive a portion of the retirement benefit either during the member's lifetime or after the member's death depending on the option selected.

Vested members with more than 5 years of service and non-vested members with less than 5 years of service may elect to withdraw their member contribution accounts upon termination of employment with all FPPA employers; waiving rights to any lifetime retirement benefits earned. The member's contributions plus 5% interest may be refunded to the member with all other contributions being forfeited. If a refund is chosen, stabilization reserve account monies and all employer contributions are forfeited.

Benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement benefit adjustments (formerly referred to as COLAs). Benefit adjustments are not guaranteed and are determined annually by the FPPA Board of Directors based on the most recent actuarial study. The amount of the benefit adjustment can be 0% to 3%, or the greater of the Consumer Price Index (CPI) per year. Benefit adjustments may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

Contributions. Eligible employees and the District are required to contribute to the SWDBP at a rate set by Colorado statute through December 31, 2021. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statutes or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increases equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

Employer contribution rates were 8.0% and 8.5% in 2020 and 2021, respectively, of the employee's base salary. Employer contribution rates are to increase 0.5% annually beginning

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

in 2021 through 2030 to a total of 13.0% of pensionable earnings. Member contribution rates can be amended by statute or by election of the membership. In 2020 and 2021, eligible members were required to contribute 11.0% and 11.5%, respectively, of their FPPA base salary. As approved by the 2014 Member Contributions Election, the plan member contribution rate will increase by 0.5% of covered salary each year through 2022, to a total of 12.0%. Contributions to the SWDBP from the District were \$40,476 for the year ended December 31, 2021.

Annually, at the discretion of the Board of Directors of FPPA, the difference between the combined member/employer contributions and the actuarially determined contribution rate may be allocated to the stabilization reserve account (SRA). If the cost of the SWDBP exceeds the combined member/employer contribution rate, funds from the SRA may be used to make up the shortfall. Amounts set aside in the SRA are allocated to individual accounts for each member. A member may receive the amounts in this individual account upon election of Normal, Early or Vested retirement.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of December 31, 2021, the District reported net pension asset of \$563,723 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2021. The District's proportion of the net pension asset was based on District contributions to the SWDBP for the calendar year 2020 relative to the total contributions of participating employers to the SWDBP.

As of December 31, 2021, the District's proportion was 0.2596601 percent, which was an increase of 0.0507464 percent from its proportionate share as of December 31, 2020.

For the year ended December 31, 2021, the District recognized pension expense of \$117,090. As of December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 478,093	\$ (2,242)
Changes of assumptions or other inputs	239,760	-
Net difference between projected and actual earnings on pension plan investments	-	(579,025)
Change in proportion and differences between contributions recognized and proportionate share of contributions	-	(249,745)
Contributions subsequent to the measurement date	194,344	-
Total	<u>\$ 912,197</u>	<u>\$ (831,012)</u>

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

The \$194,344 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as an increase of the net pension asset in the year ending December 31, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31</u>	
2022	\$ (101,736)
2023	(26,633)
2024	(124,047)
2025	(25,222)
2026	73,401
Thereafter	91,078
	<u>\$ (113,159)</u>

Actuarial assumptions. The total pension liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Not Applicable
Amortization Period	Not Applicable
Long-term Investment Rate of Return *	7.0%
Projected Salary Increases	4.25%-11.25%
Cost of Living Adjustments (COLA)	0.0%
* Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

The SWDBP's long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

**HUDSON FIRE PROTECTION DISTRICT
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DECEMBER 31, 2021**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return</u>
Global Equity	39%	8.23%
Equity Long/Short	8%	6.87%
Private Markets	26%	10.63%
Fixed Income - Rates	10%	4.01%
Fixed Income - Credit	5%	5.25%
Absolute Return	10%	5.60%
Cash	2%	2.32%
Total	<u>100%</u>	

Discount rate. The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDBP fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 2.00 percent (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00 percent.

Sensitivity of the District's proportionate share of the net pension liability/(asset) to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease <u>6.00%</u>	Single Discount Rate Assumption <u>7.00%</u>	1% Increase <u>8.00%</u>
Proportionate share of the net pension (asset) liability - SWDBP	<u>\$ 567,299</u>	<u>\$ (563,723)</u>	<u>\$ (1,500,350)</u>

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
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Pension plan fiduciary net position. Detailed information about the SWDBP's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at www.fppaco.org.

Subsequent event. During 2020, legislation was passed effective January 1, 2021, that amended the Statewide Defined Benefit Plan. Amendments to the related contribution rates and benefits of this plan were discussed above. Additionally, the stabilization reserve accounts (SRA) of the Defined Benefit System became self-directed accounts with assets of \$123.6 million transferred to the FPPA Members' Self-Direct Investment Fund after the January 1, 2021 actuarial valuation date. This transfer does not impact the net pension liability/(asset) of the plan as the transfer of assets will reduce both the total pension liability and the plan fiduciary net position.

NOTE 6 – STATEWIDE DEATH AND DISABILITY PLAN

Plan Description – The District contributes to the Statewide Death and Disability Plan (SWD&DP), a cost-sharing multiple-employer death and disability plan administered by FPPA. The SWD&DP covers full-time employees of substantially all fire and police departments in Colorado. As of August 1, 2003, the SWD&DP may include part-time police and fire employees. Contributions to the SWD&DP are used solely for the payment of death and disability benefits. Employers who are covered by Social Security may elect supplementary coverage by the Plan. The Plan was established in 1098 pursuant to Colorado Revised Statutes. FPPA issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the SWD&DP. That report can be obtained at www.fppaco.org.

Funding Policy – The District and/or employee is required to contribute at a rate of 2.8% of base salary for all members as set by statute. All contributions are made by members or on behalf of members. The 2.8% contribution may be paid entirely by the employer or the member, or it may be split between the employer and the member. Currently, the District is making the full 2.8% contribution on behalf of the members. For the year ending December 31, 2021, the District's contributions to the SWD&DP on behalf of the employees was \$68,756 equal to the required contributions for each year.

NOTE 7 – DEFERRED COMPENSATION PLAN

All paid firefighters and certain administrative employees are eligible to participate in a deferred compensation plan created in accordance with Internal Revenue Code section 457 (Deferred Compensation Plan). The Deferred Compensation Plan, which is administered by FPPA, allows all paid firefighters the opportunity to defer a portion of their salary until future years. All compensation deferred under the Deferred Compensation Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are to be held in trust for the exclusive benefits of the participants and their beneficiaries. Amounts contributed to the Deferred Compensation Plan are not available to employees until termination, retirement, death, or unforeseeable emergency.

Participants may elect to defer any percentage of their annual compensation, provided that the total annual contribution does not exceed limitations established by the Internal Revenue

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

Service. Employers may also contribute to this plan on behalf of its employees provided that the combined employee and employer contributions do not exceed the aforementioned limits.

Plan members contributed \$67,358 to the Deferred Compensation Plan for the year ending December 31, 2021.

Deferred Compensation Plan investment purchases are determined by the individual participants and therefore, the Deferred Compensation Plan's investment concentration varies between participants.

The District has no liability for losses under the Deferred Compensation Plan. Accordingly, the Deferred Compensation Plan is not part of the District's financial statements.

NOTE 8 – VOLUNTEERS' PENSION PLAN

Plan Description

Plan administration: The District administers a single-employer defined benefit pension plan for the benefit of its volunteers, the Volunteers' Pension Plan (VPP). The VPP was established pursuant to the authority of Title 31, Article 30, Part 11 of the Colorado Revised Statutes. The VPP is defined as a defined benefit plan and provides retirement benefits for members and beneficiaries according to the VPP provisions as enacted and governed by the Pension Fund Board of Trustees. The VPP's assets may be used only for the payment of benefits to the members of the VPP, in accordance with the terms of the VPP.

The Pension Fund's Board of Trustees is comprised of the five Directors of the District, plus two individuals elected from one or more of the following groups to the extent such groups exist at the time of election: active District volunteers, retired District volunteers, or retired District volunteers returned to active service pursuant to section C.R.S. 31-30-1132.

Plan membership: As of December 31, 2021, there are 17 retired volunteers receiving benefits and 3 surviving spouses receiving benefits, 1 inactive volunteer who is vested and 1 active volunteer who is vested in the VPP. On May 19, 2015 the District Board of Directors adopted a resolution which closed the Volunteer Pension Fund to new members.

Benefits provided: Volunteer firefighters who complete the minimum annual training required by the State and the District are eligible to participate in the plan for that year. The plan provides for a monthly pension benefit as follows:

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Normal Retirement Benefit (Monthly)

Regular	\$ 475.00
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Vested Retirement Benefit (Monthly)

With 20 or more years of service not yet age 50, but payable at age 50	\$ 475.00
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With 10 to 20 year sof service, amount per year of service (10 year minimum)	\$ 23.75
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Disability Retirement Benefit (Monthly)

Short term disability, amount payable for not more than 1 year	\$ 237.50
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Survivor Benefits (Monthly)

Following death before retirement; due to death in the line of duty as a volunteer firefighter	\$ 237.50
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Following death after normal retirement	\$ 237.50
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Following death after vested retirement with 20 or more years of service	\$ 237.50
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Following death after vested retirement with 10 to 20 years of service, amount per year of service	\$ 11.88
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Funeral benefit (Required Benefit)

Funeral benefit lump sum, one time only	\$ 100.00
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Contributions: The District makes contributions based upon District established benefits and funding requirements based upon an actuarial study. VPP members do not make contributions. The State of Colorado also contributes to the VPP in an amount set by statute.

Investments

Investment policy: The VPP's investment policies are in accordance with C.R.S. 31-30-1113. The VPP's investments are administered by a bank trustee. State statutes allow the trustee to invest the fund in accordance with Article 1.1 of Title 15 of the C.R.S.

Concentrations: As of December 31, 2021, the District had invested more than five percent (5%) of the VPP's net position in the following investments:

JP Morgan Equity Index Fund Class R6 Fund	\$116,886
MFS Value Fund Class R6 Fund	\$ 73,961
T Rowe Price Blue Chip Growth Fund Class I	\$124,126
Vanguard Equity Income Fund	\$ 69,733
Tributary Short/Intermediate Bond Fund Institutional	\$160,832
Tributary Income Fund Institutional Plus	\$135,079

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
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JP Morgan Hedged Equity Fund – R6	\$105,723
Goldman Sachs Financial Squares Government	\$ 87,211

Rate of return: For the year ended December 31, 2021, the annual money-weighted rate of return on VPP investments, net of VPP investment expense, was a positive 13.781 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net Pension Liability

The components of the net pension liability of the District as of December 31, 2021, were as follows:

Total pension liability	\$1,159,838
Plan fiduciary net position	<u>(1,047,243)</u>
Net pension liability	<u>\$ 112,595</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>90.29%</u>

Actuarial assumptions: The total pension liability was determined by an actuarial valuation as of January 1, 2021, using the following actuarial assumptions, applied to all periods include in the measurement:

Actuarial cost method	Entry age normal
Asset valuation method	Market value
Inflation	Implicit
Investment rate of return	5.0% per annum (net of operating expenses), compounded annually
Projected salary increases	Not applicable
Cost-of-living adjustments	0.0 percent
Retirement age	Age 50 and 20 years of service. 50% probability for ages 50-64, 100% probability at age 65

Pre-Retirement mortality rates are based on the RP-2014 for employees, adjusted back to 2006 with Scale MP-2014 and projected forward to 2018 with Scale MP-2017, fully generational using the ultimate rates from Scale MP-2017, with a 50% multiplier for males and females. *Post-Retirement* mortality rates are based on the RP-2014 for annuitants, adjusted back to 2006 with Scale MP-2014 and projected forward to 2018 with Scale MP-2017, fully generational using the ultimate rates from Scale MP-2017. *Disabled Retiree* mortality rates are based on RP-2014 for disabled lives, adjusted back to 2006 with Scale MP-2014 and projected forward to 2018 with Scale MP-2017, fully generational using the ultimate rates from Scale MP-2017, with a minimum 3% rate for males and 2% rate for females.

Several demographic assumptions have been changed since the prior valuation, including mortality and withdrawals. The assumptions are the similar to the assumption set used to value volunteer fire districts in Colorado that are associated with the Fire and Police Pension Association of Colorado. The investment rate of return has been updated to be net of

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

investment expenses only and an explicit administrative expense assumption has been added to the actuarially determined contribution.

Single Discount rate: The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 5.00%; the municipal bond rate is 2.00% (based on the daily rate closest to but not later than the measurement date of the Fidelity "20-Year Municipal GO AA Index"); and the resulting Single Discount Rate is 5.00%.

Changes in the Net Pension Liability

Changes in the District's net pension liability for the year ended December 31, 2021 were as follows:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability(Asset) (a) - (b)
Balances at 12/31/2020	\$ 1,184,197	\$ 1,001,084	\$ 183,113
Changes for the year:			
Service cost	1,689	-	1,689
Interest on the total pension liability	57,172	-	57,172
Benefit payments	(83,220)	(83,220)	-
District contributions	-	40,000	(40,000)
Pension plan net investment income (loss)	-	100,402	(100,402)
Administrative expense	-	(11,023)	11,023
Net Changes	<u>(24,359)</u>	<u>46,159</u>	<u>(70,518)</u>
Balances at 12/31/2021	<u>\$ 1,159,838</u>	<u>\$ 1,047,243</u>	<u>\$ 112,595</u>

Sensitivity of the net pension liability to changes in the discount rate: The following presents the net pension liability of the District, calculated using the discount rate of 5.0 percent, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.0 percent) or 1-percentage-point higher (6.0 percent) than the current rate:

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

	1% Decrease 4.00%	Single Discount Rate Assumption 5.00%	1% Increase 6.00%
District's net pension liability - VPP	<u>\$ 246,974</u>	<u>\$ 112,595</u>	<u>\$ 1,649</u>

Pension Expense (Income) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2021, the District recognized pension expense of \$4,337.

As of December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual earnings on pension plan investments	\$ -	\$ (68,490)
Contributions subsequent to the measurement date	100,000	-
Total	<u>\$ 100,000</u>	<u>\$ (68,490)</u>

The \$100,000 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as an decrease of the net pension liability in the year ending December 31, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31</u>	
2022	\$ (20,171)
2023	(12,008)
2024	(25,971)
2025	<u>(10,340)</u>
	<u>\$ (68,490)</u>

NOTE 9 - FUND EQUITY

As of December 31, 2021, the District reported the following classifications of fund equity.

Restricted Fund Balance

The restricted fund balance in the General Fund in the amount of \$298,300 is comprised of the Emergency Reserves that have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado (see Note 12).

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

Assigned Fund Balance

The assigned fund balance in the General Fund is comprised of amounts assigned by the Board of Directors by a resolution to be used for the following purposes:

Future firefighting vehicle	\$ 500,000
Future fire station	1,000,000
Ambulance contract	1,350,000
Future ambulance service	300,000
	<u>\$ 3,150,000</u>

NOTE 10 - NET POSITION

The District has net position consisting of three components – net investment in capital assets, restricted, and unrestricted.

The net investment in capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2021, the net investment in capital assets was \$6,019,464.

Restricted net position includes amounts that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had restricted net position of \$298,300 as of December 31, 2021 as required by Article X, Section 20 of the Constitution of the State of Colorado (See Note 12).

NOTE 11 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees and volunteers, or acts of God. The District maintains commercial insurance for general liability, workers compensation, property, vehicle damage and liability, umbrella, management liability, and public official bond. Settled claims have not exceeded this coverage in any of the past three fiscal years.

NOTE 12 - TAX, SPENDING AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations that apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are

**HUDSON FIRE PROTECTION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021**

not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On May 7, 1996, a majority of the District's electors authorized the District to collect, retain and spend all revenue and proceeds from any revenue source since December 30, 1992 and that any revenue received in excess of TABOR limitations be restricted for capital expenditures.

On November 2, 2004, a majority of the District's electors passed the following ballot question:

Shall the Hudson Fire Protection District be authorized to collect, retain and spend all revenues and other funds collected from ad valorem property taxes and any other source, effective January 1, 2005, and every year thereafter, provided that the District's mill levy shall not be increased without voter approval, as a voter approved revenue change and an exception to the limits which would otherwise apply, including without limitation the revenue and spending limits of Article X, Section 20 of the Colorado Constitution, Section 29-1-301, Colorado Revised Statutes, or any other law?

On November 8, 2016, a majority of the District's electors passed the following ballot question:

Shall Hudson Fire Protection District taxes be increased \$1,225,000 (first full fiscal year dollar increase) annually beginning in levy year 2016 (for collection in calendar year 2017) by increasing the District's existing property tax by 2.5 mills to be used for the District's general operation and administration, all revenue from the 2.5 mills and any earnings on this tax, constituting a permanent voter-approved revenue change within the meaning of Article X, Section 20 of the Colorado Constitution and an exception to the limitations set forth in Section 29-1-301 of the Colorado Revised Statutes, and any other law?

On November 6, 2018, a majority of the District's electors passed the following ballot question:

Shall Hudson Fire Protection District taxes be increased \$2,160,000 (first full fiscal year dollar increase) annually, beginning in levy year 2018 (for collection in calendar year 2019) by increasing the District's existing property tax by 3.2 mills, to enable the District to continue providing critical fire, emergency medical, rescue and other emergency and non-emergency support services to its fast-growing communities, and shall all revenue and any earnings on this tax constitute a permanent voter-approved revenue change within the meaning of Article X, Section 20 of the Colorado Constitution and an exception to the limitations set forth in Section 29-1-301 of the Colorado Revised Statutes, and any other law?

This information is an integral part of the accompanying financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

**HUDSON FIRE PROTECTION DISTRICT
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION (ASSET) LIABILITY -
FIRE AND POLICE PENSION ASSOCIATION - STATEWIDE DEFINED BENEFIT PLAN
LAST EIGHT FISCAL YEARS(1)**

Measurement period ending December 31,	2020	2019	2018	2017	2016	2015	2014	2013
District's Proportion of the Net Pension Liability (Asset)	0.2596601%	0.2089137%	0.1845356%	0.1783313%	0.1710590%	0.1221269%	0.0566922%	0.0486309%
District's Proportionate Share of the Net Pension Liability (Asset)	\$ (563,723)	\$ (118,154)	\$ 233,304	\$ (256,568)	\$ 61,810	\$ (2,153)	\$ (63,981)	\$ (43,485)
District's Covered Payroll	\$ 2,085,606	\$ 1,539,759	\$ 1,236,136	\$ 1,044,245	\$ 875,459	\$ 592,036	\$ 254,941	\$ 211,224
Proportionate Share of Net Pension Liability (Asset) as a Percentage of its Covered Payroll	-27.0%	-7.7%	18.9%	-24.6%	7.1%	0.4%	25.1%	20.6%
Calculation of Collective Net Pension Liability (Asset):								
Total Pension Liability	\$ 3,230,485,701	\$ 2,919,378,738	\$ 2,653,120,261	\$ 2,289,410,684	\$ 2,021,526,883	\$ 1,846,961,999	\$ 1,652,901,084	\$ 1,533,631,141
Plan Fiduciary Net Position	(3,447,586,098)	(2,975,935,079)	(2,526,692,808)	(2,413,276,447)	(1,985,393,043)	(1,848,724,853)	(1,765,758,630)	(1,623,049,809)
Net Pension Liability (Asset)	<u>\$ (217,100,397)</u>	<u>\$ (56,556,341)</u>	<u>\$ 126,427,453</u>	<u>\$ (143,865,763)</u>	<u>\$ 36,133,840</u>	<u>\$ (1,762,854)</u>	<u>\$ (112,857,546)</u>	<u>\$ (89,418,668)</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	106.7%	101.9%	95.2%	106.3%	98.2%	100.1%	106.8%	105.8%

(1) - The amounts presented for each fiscal year were determined as of 12/31.

NOTE: Information for the prior two years was not available to report.

HUDSON FIRE PROTECTION DISTRICT
SCHEDULE OF DISTRICT CONTRIBUTIONS -
FIRE AND POLICE PENSION ASSOCIATION - STATEWIDE DEFINED BENEFIT PLAN
LAST NINE FISCAL YEARS

	2021	2020	2019	2018	2017	2016	2015	2014	2013
Contractually Required Contribution	\$ 194,344	\$ 166,849	\$ 123,181	\$ 98,890	\$ 83,449	\$ 70,036	\$ 47,363	\$ 20,396	\$ 16,898
Contributions in Relation to the Contractually Required Contribution	(194,344)	(166,849)	(123,181)	(98,890)	(83,449)	(70,036)	(47,363)	(20,396)	(16,898)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 2,291,876	\$ 2,085,606	\$ 1,539,759	\$ 1,236,136	\$ 1,044,245	\$ 875,459	\$ 592,036	\$ 254,941	\$ 211,224
Contributions as a Percentage of Covered Payroll	8.5%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

NOTE: Information for the prior year was not available to report.

**HUDSON FIRE PROTECTION DISTRICT
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY
AND RELATED RATIOS OF THE VOLUNTEERS' PENSION PLAN
LAST SEVEN FISCAL YEARS**

Measurement period ending December 31,	2020	2019	2018	2017	2016	2015	2014
Total pension liability							
Service cost	\$ 1,689	\$ 4,590	\$ 4,590	\$ 5,868	\$ 5,868	\$ 5,868	\$ 21,531
Interest	57,172	60,975	61,711	62,298	63,053	68,917	67,465
Differences between expected and actual experience	-	(47,789)	-	(48,012)	-	(107,138)	20,411
Changes of assumptions	-	(9,083)	-	49,142	-	-	-
Benefit payments	(83,220)	(83,386)	(78,660)	(82,128)	(85,927)	(83,932)	(82,650)
Net change in total pension liability	<u>(24,359)</u>	<u>(74,693)</u>	<u>(12,359)</u>	<u>(12,832)</u>	<u>(17,006)</u>	<u>(116,285)</u>	<u>26,757</u>
Total pension liability - beginning	1,184,197	1,258,890	1,271,249	1,284,081	1,301,087	1,417,372	1,390,615
Total pension liability - ending (a)	<u>\$ 1,159,838</u>	<u>\$ 1,184,197</u>	<u>\$ 1,258,890</u>	<u>\$ 1,271,249</u>	<u>\$ 1,284,081</u>	<u>\$ 1,301,087</u>	<u>\$ 1,417,372</u>
Plan fiduciary net position							
District contribution	\$ 40,000	\$ 40,000	\$ 50,000	\$ 50,000	\$ 60,000	\$ 60,000	\$ 40,000
State participation contribution	-	13,550	13,550	13,550	27,100	27,100	13,550
Net investment income (loss)	100,402	122,937	(22,376)	85,222	27,450	(32,278)	17,554
Benefit payments	(83,220)	(83,386)	(78,660)	(82,128)	(85,927)	(83,932)	(82,650)
Administrative expenses	(11,023)	(5,498)	(10,523)	(4,862)	(6,075)	(2,634)	-
Net change in plan fiduciary net position	<u>46,159</u>	<u>87,603</u>	<u>(48,009)</u>	<u>61,782</u>	<u>22,548</u>	<u>(31,744)</u>	<u>(11,546)</u>
Plan fiduciary net position - beginning	1,001,084	913,481	961,490	899,708	890,710	936,004	947,550
Plan fiduciary net position - ending (b)	<u>\$ 1,047,243</u>	<u>\$ 1,001,084</u>	<u>\$ 913,481</u>	<u>\$ 961,490</u>	<u>\$ 913,258</u>	<u>\$ 904,260</u>	<u>\$ 936,004</u>
District's net pension liability - ending (a) - (b)	<u>\$ 112,595</u>	<u>\$ 183,113</u>	<u>\$ 345,409</u>	<u>\$ 309,759</u>	<u>\$ 370,823</u>	<u>\$ 396,827</u>	<u>\$ 481,368</u>
Plant fiduciary net position as a percentage of the total pension liability	<u>90.29%</u>	<u>84.54%</u>	<u>72.56%</u>	<u>75.63%</u>	<u>71.12%</u>	<u>69.50%</u>	<u>66.04%</u>
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A
District's net pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**HUDSON FIRE PROTECTION DISTRICT
SCHEDULE OF THE NET PENSION LIABILITY - VOLUNTEERS' PENSION PLAN
LAST SEVEN FISCAL YEARS(1)**

	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability	\$ 1,159,838	\$ 1,184,197	\$ 1,258,890	\$ 1,271,249	\$ 1,284,081	\$ 1,301,087	\$ 1,417,372
Plan Fiduciary Net Position	(1,047,243)	(1,001,084)	(913,481)	(961,490)	(913,258)	(904,260)	(936,004)
Net Pension Liability	\$ 112,595	\$ 183,113	\$ 345,409	\$ 309,759	\$ 370,823	\$ 396,827	\$ 481,368
Plan Fiduciary Net Position as a % of Total Pension Liability	90.29%	84.54%	72.56%	75.63%	71.12%	69.50%	66.04%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a % of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A

(1) - The amounts presented for each fiscal year were determined as of 12/31.

NOTE: Information for the prior three years was not available to report.

**HUDSON FIRE PROTECTION DISTRICT
SCHEDULE OF PENSION CONTRIBUTIONS - VOLUNTEERS' PENSION PLAN
LAST 10 FISCAL YEARS**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Actuarially determined contribution	\$ 23,289	\$ 23,289	\$ 32,525	\$ 32,525	\$ 38,014	\$ 38,014	\$ 53,418	\$ 53,418	\$ 29,265	\$ 29,265
Contributions in relation to the actuarially determined contribution:										
District contributions	100,000	40,000	40,000	50,000	60,000	60,000	60,000	40,000	40,000	40,000
State of Colorado contributions	27,100	-	13,550	13,550	13,550	13,550	13,550	13,550	13,550	13,550
Total combined contributions	127,100	40,000	53,550	63,550	73,550	73,550	73,550	53,550	53,550	53,550
Contribution deficiency (excess)	\$ (103,811)	\$ (16,711)	\$ (21,025)	\$ (31,025)	\$ (35,536)	\$ (35,536)	\$ (20,132)	\$ (132)	\$ (24,285)	\$ (24,285)
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percent of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Notes to Schedule

Valuation date: January 1, 2020

Actuarially determined contribution rates are calculated as of January 1

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Amortization method	Level dollar, open
Remaining amortization method	20 years
Asset valuation method	Market value
Inflation	Implicit
Investment rate of return	5.00%
Salary increases	Not applicable
Cost-of-living adjustments	0.0%
Retirement age	50% rate assumed until age 65 at which 100% retirement is assumed
Mortality	Pre-Retirement mortality rates are based on the RP-2014 for employees, adjusted back to 2006 with Scale MP-2014 and projected forward to 2018 with Scale MP-2017, fully generational using the ultimate rates from Scale MP-2017, with a 50% multiplier for males and females. Post-Retirement mortality rates are based on the RP-2014 for annuitants, adjusted back to 2006 with Scale MP-2014 and projected forward to 2018 with Scale MP-2017, fully generational using the ultimate rates from Scale MP-2017. Disabled Retiree mortality rates are based on RP-2014 for disabled lives, adjusted back to 2006 with Scale MP-2014 and projected forward to 2018 with Scale MP-2017, fully generational using the ultimate rates from Scale MP-2017, with a minimum 3% rate for males and 2% rate for females.

HUDSON FIRE PROTECTION DISTRICT
 SCHEDULE OF PENSION INVESTMENT RETURNS -
 VOLUNTEERS' PENSION PLAN
 LAST EIGHT YEARS

	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	13.781%	8.433%	12.819%	-3.617%	6.670%	1.254%	-5.743%	1.508%

NOTE: Information for the prior two years was not available to report.

SUPPLEMENTARY INFORMATION

HUDSON FIRE PROTECTION DISTRICT
SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION -
VOLUNTEERS' PENSION FUND -
BUDGET AND ACTUAL
Year Ended December 31, 2021

	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget- Positive (Negative)
ADDITIONS			
General fund contribution	\$ 100,000	\$ 100,000	\$ -
State participation contribution	13,550	27,100	13,550
Investment income	25,000	132,442	107,442
Total additions	<u>138,550</u>	<u>259,542</u>	<u>120,992</u>
DEDUCTIONS			
Benefit payments	86,000	82,959	3,041
Insurance	300	200	100
Investment expense	25,000	8,066	16,934
Directors' fees	600	150	450
Payroll taxes	50	11	39
Administrative	100	-	100
Actuary study	6,000	4,500	1,500
Contingency	5,000	-	5,000
Total deductions	<u>123,050</u>	<u>95,886</u>	<u>27,164</u>
NET INCREASE (DECREASE) IN NET POSITION	15,500	163,656	148,156
NET POSITION - BEGINNING	<u>961,524</u>	<u>1,047,243</u>	<u>85,719</u>
NET POSITION - ENDING	<u>\$ 977,024</u>	<u>\$ 1,210,899</u>	<u>\$ 233,875</u>

HUDSON FIRE PROTECTION DISTRICT
GENERAL FUND - SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
Year Ended December 31, 2021

	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
EXPENDITURES			
Administration			
Salaries and wages:			
District Administrator	\$ 100,000	\$ 118,693	\$ (18,693)
Administrative Assistant	30,000	10,039	19,961
Fire Chief salary	165,000	165,000	-
Firefighter salaries:			
Battalion Chiefs	315,000	309,937	5,063
Lieutenants	552,000	541,042	10,958
Engineers	492,000	473,590	18,410
Firefighters	936,000	799,250	136,750
Backfill time	200,000	201,169	(1,169)
Directors' fees	8,000	3,425	4,575
Stipends	5,000	-	5,000
Educational credit	25,000	12,000	13,000
Longevity credit	125,000	-	125,000
Benefits :			
Payroll taxes	70,000	46,295	23,705
Unemployment taxes	9,000	7,895	1,105
FPPA match	215,000	194,344	20,656
Workers compensation insurance	65,000	58,931	6,069
Employee health insurance	320,000	238,555	81,445
Group life insurance	9,000	3,154	5,846
FPPA - death and disability	80,000	68,592	11,408
Payroll expense - direct deposit	3,000	-	3,000
Employee benefits	8,000	-	8,000
Property insurance	60,000	40,648	19,352
Elections	25,000	-	25,000
Office supplies:			
General	10,000	3,343	6,657
Postage	1,500	762	738
Printing and publishing	500	206	294
Bank fees	100	35	65
Professional services	80,000	18,984	61,016
Professional services - other and ambulance	200,000	-	200,000
Ambulance contract	300,000	300,000	-
District travel (mileage)	3,000	616	2,384
Public relations	5,000	-	5,000
County Treasurer's fees	141,271	141,294	(23)
Membership expenses	25,000	23,907	1,093
Wellness equipment	5,000	3,816	1,184
Firefighter benefits	8,000	2,914	5,086
Dispatch fees	30,000	23,792	6,208
Subscriptions/dues	20,000	21,821	(1,821)
Public education	20,000	-	20,000
District provisions	15,000	6,039	8,961
Computer maintenance and supplies	50,000	11,098	38,902
Total administration	4,731,371	3,851,186	880,185
Training			
Chief certifications	5,000	325	4,675
Training aids	25,000	805	24,195
Education	75,000	21,417	53,583
Travel - education	10,000	-	10,000
Provisions - education	8,000	1,921	6,079
Total training	123,000	24,468	98,532

(continued)

HUDSON FIRE PROTECTION DISTRICT
GENERAL FUND - SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL

Year Ended December 31, 2021

(continued)

	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
Equipment repair and maintenance			
Medical equipment maintenance:			
Repair	1,000	-	1,000
Annual testing	3,000	-	3,000
Fire equipment maintenance:			
Equipment repair	5,000	3,903	1,097
PPE repair or replacement	2,000	1,369	631
Annual fire equipment testing	9,000	8,958	42
Radio repair and testing	3,000	-	3,000
Total equipment repair and maintenance	23,000	14,230	8,770
Vehicles			
Fuel and oil	35,000	19,793	15,207
Vehicle repairs	75,000	51,273	23,727
Vehicle licensing	100	23	77
Total vehicles	110,100	71,089	39,011
New equipment			
Firefighting supplies:			
Firefighting equipment	300,000	6,627	293,373
PPE	150,000	92,005	57,995
Firefighting supplies - disposable	4,000	1,924	2,076
Medical supplies:			
Medical equipment	15,000	1,685	13,315
Medical supplies - disposable	7,000	830	6,170
Radios	75,000	22,742	52,258
Uniforms	50,000	6,722	43,278
Total new equipment	601,000	132,535	468,465
Station maintenance			
Station maintenance	100,000	27,133	72,867
Satellite/internet	8,000	4,391	3,609
Heating/electric	40,000	22,708	17,292
Telephone	18,000	15,381	2,619
Trash service	2,500	2,220	280
Water and sewer	6,500	5,178	1,322
Security	3,500	2,469	1,031
Total station maintenance	178,500	79,480	99,020
Capital outlay			
Buildings improvements	160,000	124,738	35,262
Vehicles	650,000	64,816	585,184
Major equipment	250,000	43,626	206,374
Furniture and fixtures - not capitalized	50,000	14,892	35,108
Total capital outlay	1,110,000	248,072	861,928
Contribution to Volunteers' Pension Plan	100,000	100,000	-
Contingency	300,000	-	300,000
TOTAL EXPENDITURES	\$ 7,276,971	\$ 4,521,060	\$ 2,755,911

OTHER INFORMATION

**HUDSON FIRE PROTECTION DISTRICT
SUMMARY OF ASSESSED VALUATION,
MILL LEVY AND PROPERTY TAXES COLLECTED
Year Ended December 31, 2021**

<u>Year Ended December 31,</u>	<u>Prior Year Assessed Valuation for Current Year Tax Levy</u>	<u>Mills Levied</u>	<u>Total Property Taxes</u>		<u>Percent Collected to Levied</u>
			<u>Levied</u>	<u>Collected Currently</u>	
2006	\$ 184,342,050	3.550	\$ 654,414	\$ 652,581	99.72%
2007	\$ 182,114,570	3.536	\$ 644,139	\$ 643,919	99.97%
2008	\$ 177,315,360	3.536	\$ 626,987	\$ 601,836	95.99%
2009	\$ 169,744,180	3.697	\$ 627,544	\$ 626,298	99.80%
2010	\$ 206,371,540	3.537	\$ 729,936	\$ 726,324	99.51%
2011	\$ 212,536,950	3.552	\$ 754,931	\$ 752,553	99.68%
2012	\$ 220,369,670	3.555	\$ 783,414	\$ 783,544	100.02%
2013	\$ 263,453,960	3.536	\$ 931,573	\$ 931,564	100.00%
2014	\$ 346,029,967	3.536	\$ 1,223,561	\$ 1,212,180	99.07%
2015	\$ 776,803,020	3.550	\$ 2,757,650	\$ 2,754,862	99.90%
2016	\$ 864,328,680	3.547	\$ 3,065,773	\$ 3,062,682	99.90%
2017	\$ 461,921,990	6.044	\$ 2,791,856	\$ 2,790,396	99.95%
2018	\$ 554,301,820	6.039	\$ 3,347,429	\$ 3,336,156	99.66%
2019	\$ 676,099,050	9.251	\$ 6,254,592	\$ 6,097,603	97.49%
2020	\$ 753,600,970	9.444	\$ 7,117,008	\$ 7,113,498	99.95%
2021	\$ 1,019,270,810	9.240	\$ 9,418,062	\$ 9,416,735	99.99%
Estimated for the year ending December 31, 2022	\$ 594,630,610	9.240	\$ 5,494,387		

NOTE:

Property taxes collected in any one year include collection of delinquent property taxes assessed in prior years. Information received from the County Treasurer does not permit identification of specific year of assessment.